# AGENDA Denver Board of Water Commissioners

Denver Water Board Room, 1600 W 12th Avenue, Denver, Co 80204 and

Video Conference: http://zoom.us/join, Meeting ID: 882 3417 6376 - Passcode: 600590 or

Dial in (669) 900-6833 - Meeting ID: 882 3417 6376 - Passcode: 600590

Members of the public are welcome to attend either in person or by video conference

Wednesday, April 26, 2023 9:00 a.m.

# I. INTRODUCTORY BUSINESS

#### A. Call to Order and Determination of Quorum

#### **B. Public Comment and Communications**

At this point in the agenda, the Board may allow members of the public to address the Board on any item of interest within the jurisdiction of the Board, and not on the agenda for action. Speakers wishing to address a specific Action Item will be invited to address the Board when the item is being considered. Three minutes are allowed for each person unless the President determines otherwise.

- 1. Distributor Communications
- 2. Citizen Advisory Committee Communications

#### C. Ceremonies, Awards, and Introductions

D. Legislative Update

Andrew Hill

10 minutes

#### II. ACTION ITEMS

#### A. Consent Items

Items listed below are considered routine and may be enacted by one motion and vote. If any Board member desires discussion beyond explanatory questions, or corrections to the Minutes, the President may order that item to be considered in a separate motion and vote.

Our vision is to sustain vibrant communities that value water for future generations.



#### B. Individual Approval Items

- 1. Water Works Fund Investment
   Aneta Rettig
   20 minutes

   Policy changes and CSIP
   Resolution Approval
   20 minutes
  - a. Amendment of the Investment Policy Statement for Water Works Fund
  - Adoption of the Resolution to Join the Colorado Statewide Investment Pool

#### III. POLICY MATTERS

Α.	Water Supply Update	Nathan Elder	5 minutes
В.	Gross Reservoir Expansion Update	Jeff Martin	15 minutes

# IV. EXECUTIVE UPDATE

- A. CEO Update
- B. CFO Update
- C. Operations Update

#### V. BRIEFING PAPERS & REPORTS

- A. Briefing Paper
- B. Report
  - 1. LRP Update

# VI. ADJOURNMENT

- VII. TRUSTEE MATTERS
- VIII. EXECUTIVE SESSION

The Board may adjourn the regular meeting and reconvene in executive session on topics authorized by D.R.M.C Sec. 2-34.

A. Confidential Report

# DENVER BOARD OF WATER COMMISSIONERS

Meeting Date: April 26, 2023

Board Item: II-B-1-a

# Amendment of the Investment Policy Statement for Water Works Fund

□ Action by Consent

⊠ Individual Action

#### **Purpose and Background:**

The purpose of this Board item is to recommend the Board adopt changes to the Investment Policy Statement (the IPS) for the Water Works Fund (WWF). The WWF is defined in article 10.1.7 of the Charter of the City and County of Denver as all monies of the Board.

The IPS sets forth Denver Water's investment goals and objectives and governs the investment activities of the WWF within the boundaries established by C.R.S. §24-75-601.1. The IPS is reviewed annually to determine whether modifications to the current policy statement are necessary. The current policy was approved by the Board on May 9, 2018. Following the most recent annual review, which included comparison with the Government Finance Officers Association's best practices, the C.R.S. and similar local governmental entities' policies, as well as a review by industry professionals, we are recommending changes, the most significant of which are outlined below:

- 1) Addition of negotiable certificates of deposit to the list of permitted investments;
- Increase in the maximum allowable concentration to the investments that provide daily liquidity - government money market funds (from 25% of the portfolio to 50% of the portfolio) and local government investment pools (from 10% of the portfolio to 15% of the portfolio) to increase overall liquidity of the portfolio in response to operational needs;
- 3) Increase to the maximum allowable concentration in each individual government money market fund from 5% to 10%; and
- 4) Update to the timelines for reporting and policy review frequency to reflect current practices.

These changes will allow us to increase investments in liquid instruments to address current operational needs, increase portfolio diversification and follow best practices.

#### **Recommendation:**

Staff recommends that the Board approve the proposed amendments to the Investment Policy Statement for the Water Works Fund.

#### Approvals

- ⊠ James S. Lochhead, CEO/Manager
- □ Brian D. Good, Chief Administrative Officer
- □ Julie Anderson, Chief of Staff
- □ Richard B. Marsicek, Chief Water Resource Strategy Officer
- □ Jessica R. Brody, General Counsel
- Angela C. Bricmont, Chief Finance Officer
- □ Robert J. Mahoney, Chief Engineering Officer
- □ Thomas J. Roode, Chief Operations Officer

Our vision is to sustain vibrant communities that value water for future generations.



DENVER WATER			
TITLE:			
Investment Policy for the Water Works Fund			
POLICY OWNER:			
Chief Finance Officer			
EFFECTIVE DATE:	PREVIOUS EFFECTIVE DATE:		
Approval Date	May 9, 2018		
POLICY APPROVED:			
President	Approval Date		

### I. GOVERNING AUTHORITY

The investment program shall be operated in conformance with federal, state, and other legal requirements, including section 10.1.7 of the Charter of The City and County of Denver ("Charter"), which gives the Board of Water Commissioners ("Board") authority to invest the monies in the Water Works Fund ("WWF") until they are required for operations of the Board. Title 24 Article 75 Part 6 of the Colorado Revised Statutes which outlines the legal investments of public funds shall be followed in matters not specifically addressed in this document. Unspent bond proceeds shall be invested in accordance with Section 148 of the Internal Revenue Code of 1986, as described in a bond indenture.

#### II. SCOPE

This investment policy ("Policy") applies to all monetary assets of the WWF, including proceeds of bond sales and debt service accounts. Funds held by trustees or fiscal agents, such as employee retirement funds or escrow accounts, are excluded from these rules and shall be covered by separate policies.

Except for funds in certain restricted and special funds, the Board commingles its funds to maximize investment earnings and to increase efficiencies with regard to investment pricing, safekeeping and administration. Investment income will be allocated to the various funds based on their respective participation and in accordance with generally accepted accounting principles.

# III. INVESTMENT OBJECTIVES

The primary objectives of investment activities (in priority order) for the WWF portfolio shall be safety of principal, liquidity, and yield:

#### A. Safety

Safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio by mitigating credit risk and interest rate risk. Credit risk shall be minimized by restricting investments to those listed in this Policy and portfolio diversification. Interest rate risk shall be minimized by holding securities to maturity except as outlined in section C. below, timing maturities to coincide with large cash outflows and limiting the average maturity of the portfolio.

#### **B.** Liquidity

The investment portfolio shall remain sufficiently liquid to meet all operating requirements that may be reasonably anticipated. This is accomplished by structuring the portfolio so that securities mature concurrent with cash needs to meet anticipated demands. Simultaneously, the portfolio should consist largely of securities with active secondary or resale markets and contain investments that offer same-day liquidity.

# C. Yield

The investment portfolio shall be designed with the objective of attaining a market rate of return, throughout budgetary and economic cycles, taking into account the investment risk constraints and liquidity needs. Majority of the investments on the portfolio are limited to relatively low risk securities in anticipation of earning a fair return relative to the risk being assumed.

### IV. STANDARDS OF CARE

#### A. Delegation of Authority

Authority for management of the portfolio is hereby delegated to the Chief Finance Officer (CFO), who may delegate day-to-day investment responsibilities to the Treasurer. The CFO or the Treasurer shall be responsible for all transactions undertaken and shall establish an investment procedures manual, consistent with this Policy. Such procedures shall include, but not necessarily be limited to, explicit delegation of authority to persons responsible for investment transactions. No person may engage in an investment transaction except as provided under the terms of this policy and the procedures established by the CFO. The CFO may appoint an independent Advisor to advise on investment activities, management of portfolio, and developing or improving and implementing cash flow modeling. The CFO or the Treasurer shall be responsible for administration of the contract.

#### **B.** Prudence

The standard of prudence to be used by Board employees involved in the investment process shall be that of the "prudent investor" standard and it shall be applied in the context of managing an overall portfolio. The standard states that investments shall be made with the judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the safety of their capital as well as the probable income to be derived. Employees acting in accordance with written procedures and exercising due diligence shall be relieved of personal responsibility for an individual security's credit risk or market price change, provided deviations from expectations are reported in a timely fashion and appropriate action is taken to control adverse developments. The standard of care expected of any external manager of the investment portfolio or any securities lending agent shall be that of a prudent investor. Such expectations shall be defined by contract.

#### C. Ethics and Conflicts of Interest

Employees involved in the investment process shall refrain from personal business activity that could conflict with proper execution of the investment

program, or which could impair their ability to make impartial investment decisions. Employees involved in the investment process shall disclose to the CFO any material financial interests in financial institutions that conduct business with the Board, and they shall further disclose any personal financial investment positions that could be related to the performance of the Board's portfolio. Employees involved in the investment process shall subordinate their personal investment transactions to those of the Board, particularly with regard to the timing of purchases and sales. Staff and employees involved in making investments are insured under Denver Water's fidelity and crime coverage in order to protect the public against possible malfeasance or defalcation.

### V. Authorized Brokers and Dealers

Brokers and dealers eligible for inclusion on the list of the financial institutions authorized to provide investment services to the Board shall be well-established dealers in treasury or agency securities. Preference will be given to firms listed as primary government securities dealers by the Federal Reserve Bank of New York. All brokers/dealers shall have minimum net capital of \$10 million and all non-primary broker/dealers shall have been in continuous operation for a minimum of 5 years. The investment procedures manual shall provide guidelines for broker/dealer selection and monitoring process.

#### VI. Safekeeping and Custody

#### A. Delivery vs. Payment

All trades of marketable securities will be executed on a delivery vs. payment (DVP) basis to ensure that securities are deposited in an eligible financial institution prior to the release of funds.

#### B. Safekeeping

To protect against potential fraud or embezzlement, any transfer of funds related to investment transactions shall require dual authorizations. All trades of individual securities shall be settled through an independent third-party custodian.

#### C. Internal Controls

The CFO or the Treasurer shall establish a system of internal controls, which shall be documented in an investment procedures manual and shall be reviewed at least annually and updated if necessary. The controls shall be designed to prevent losses of public funds arising from fraud, employee error, misrepresentation by third parties, unanticipated changes in financial markets, and imprudent actions by Board employees.

### VII. Permitted Investments

- U.S. Treasury obligations obligations in the form of bills, notes, bonds or certificates of indebtedness backed by the full faith and credit of the United States of America;
- U.S. government agency and instrumentality obligations obligations, participations or other instruments of any Federal agency, instrumentality or United States government-sponsored enterprise as described in CRS 24-75-601.1(1)(b) (an "Agency" or "Agencies"); subordinate debt of any issuer is not authorized;
- Commercial paper and corporate bonds any corporate or bank security that is denominated in United States dollars; subordinate debt of any issuer is not authorized; the commercial paper programs shall be at least \$1 billion in size as listed on Bloomberg and issued under Section 3(a)(3) of the 1933 Securities Act;
- Money market mutual funds- shares of beneficial interest issued by diversified management companies that are registered with the Securities and Exchange Commission under the Investment Company Act of 1940, subject to the investment restrictions of Rule 2a-7 and the total size of each portfolio shall be \$1 billion or more,
- Local government investment pools any interest in a local government investment pool organized under CRS 24-75-701;
- Certificates of deposit and other evidences of deposit issued by a nationally or state-chartered bank or a state or federal savings and loan association or by a state-licensed branch of a foreign bank that meet the requirements of the Public Deposit Protection Act;
- Negotiable certificates of deposit ("CD") that is denominated in United States dollars; has a maturity not exceeding three years from the date of trade settlement and is issued by a bank,
- Bankers' acceptances bills of exchange or time drafts that are drawn on and accepted by a commercial bank;
- Repurchase agreements collateralized with Treasury or Agency Securities only,
- Municipal bonds General Obligation Bonds and Revenue Obligation Bonds of state or local governments.

#### VIII. Investment Parameters

#### A. Diversification

It is the policy of the Board to diversify its investment portfolios by maturity, issuer, or class of securities to control and mitigate the risk of loss. The risk mitigation strategies shall include:

- limiting investment in securities that are not backed by the full faith and credit of the U.S. government,
- limiting investments to avoid overconcentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities),
- investing in securities with varying maturities based on the cash flow requirements of the WWF, and
- investing a portion of the portfolio in readily available funds such as local government investment pools (LGIPs), money market funds or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

# B. Credit Quality

Credit criteria listed in this section refer to the credit rating at the time the security is purchased. Rating categories defined by nationally recognized statistical rating organizations ("NRSROs") shall include intermediate rating categories.

All securities with the exception of US Treasury securities shall meet the following credit quality guidelines:

- U.S. government agency and instrumentality obligations shall be rated in one of the two highest rating categories by at least two NRSROs;
- Commercial paper shall carry at least two credit ratings from any NRSRO and both must be at least "A-1", "P1" or "F1";
- Corporate bonds shall be rated in one of the two highest categories by at least two NRSROs;
- Money market mutual funds shall have the highest ranking provided by at least one NRSRO,
- Local government investment pools shall have the highest ranking provided by at least one NRSRO;
- Certificates of deposit and other evidences of deposit shall be rated in one of the two highest categories by a NRSRO;
- Negotiable CDs must have either a) a long-term rating one of the two highest categories by at least two NRSROs, or b) short-term ratings of A-1 or the equivalent by two NRSROs,
- Bankers' acceptances shall be rated in one of the two highest categories by at least two NRSROs;
- Repurchase agreements may be executed only with institutions that have a long-term rating in one of the two highest categories by at least two NRSROs;
- Municipal bonds shall be rated in one of the two highest rating categories (as described in the Credit Criteria section) by at least two NRSROs.

In the event that an investment originally purchased within policy guidelines is downgraded below the minimum rating level, the Treasurer will review the exposure of that security holding, report it to the CFO and recommend a sale or a hold, considering such factors as the reason for the downgrade, prognosis for recovery or further rating downgrades, and the market price of the security.

#### C. Maximum Maturities

When placing investments, staff shall select maturity dates that precede or coincide with cash needs as shown on the most current forecast for the next 12 months. After daily liquidity and projected needs for debt service, payroll, construction contract payments, and retirement plan funding have been provided for, funds may be invested for periods in excess of one year. However, no more than 25% of the portfolio shall be invested for periods in excess of three years and no less than 30% of the portfolio shall be held in US Treasury securities.

### 1. Maximum Maturity - by Security (at time of purchase):

- U.S. Treasury obligations 5 years,
- U.S. government agency and instrumentality obligations 4 years,
- Commercial paper 270 days,
- Corporate bonds 3 years,
- Money market mutual funds n/a, funds may be redeemed daily
- Local government investment pools n/a, funds may be redeemed daily,
- Certificates of deposit and other evidences of deposit 180 days,
- Negotiable certificates of deposit 3 years,
- Bankers' acceptances 180 days,
- Repurchase agreements overnight only,
- Municipal bonds 5 years.

#### 2. Callable Securities:

The percent of callable securities in the portfolio shall not exceed 15%.

Securities shall generally be held until maturity with the following exceptions:

- A security with declining credit ratings may be sold early to minimize loss of principal.
- A security swap would improve the quality, yield, or target duration in the portfolio.
- Liquidity needs of the portfolio require that the security be sold.

#### D. Maximum Concentrations

Maximum concentration each Issuer - as a percentage of book value of the aggregate portfolio at time of purchase:

- U.S. Treasury obligations no limit,
- U.S. government agency and instrumentality obligations 15% of the portfolio,
- Commercial paper, corporate bonds and bankers' acceptances of any single issuer 5 % of the portfolio,
- Money market mutual funds 5% of the portfolio each fund company for floating net asset value funds and 10% of the portfolio for stable net asset value funds,
- Local government investment pools 5% of the portfolio each trust company,
- Certificates of deposit 10% of the portfolio,
- Repurchase agreements 25 % of the portfolio;
- Municipal bonds 5% of the portfolio.

Maximum concentration in aggregate - as a percentage of book value of the aggregate portfolio at time of purchase:

- U.S. Treasury obligations no maximum; minimum of 30% of the portfolio,
- U.S. government agency and instrumentality obligations 50% of the portfolio,
- Commercial paper, corporate bonds, and bankers' acceptances 25% of the portfolio,
- Money market mutual funds 25 % of the portfolio for floating net asset value funds and 50% of the portfolio for stable net asset value funds,
- Local government investment pools 15% of the portfolio,
- Certificates of deposit 15% of the portfolio,
- Repurchase agreements 25 % of the portfolio,
- Municipal bonds 15% of the portfolio.

Due to fluctuations in the aggregate portfolio balance, maximum percentages for a particular issuer or investment type may be exceeded at a point in time subsequent to the purchase of a particular issuer or investment type. Securities need not be liquidated to realign the portfolio; however, consideration should be given to this matter when future purchases are made to ensure that appropriate diversification is maintained.

#### IX. Reporting Requirements

The CFO shall report the status of the WWF portfolio to the Board at least semiannually.

# X. Policy Considerations

The CFO is responsible for the investment activities for all monetary assets of the WWF, including the development of operating guidelines to implement this policy.

The Policy shall be reviewed at least annually by the CFO and/or her designee. The Policy shall be presented to the Board for approval of any changes, but no less frequently than every five years. If no changes are needed, the existing approved Policy will remain in effect until the Board approves the recommended update to the Policy.

DENVER WATER				
TITLE:				
Investment Policy for the Water Works Fund				
POLICY OWNER:				
Chief Finance Officer				
EFFECTIVE DATE:	PREVIOUS EFFECTIVE DATE:			
Approval Date	May 9, 2018			
POLICY APPROVED:				
President	Approval Date			

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### I. GOVERNING AUTHORITY

The investment program shall be operated in conformance with federal, state, and other legal requirements, including section 10.1.7 of the Charter of The City and County of Denver ("Charter"), which gives the Board of Water Commissioners ("Board") authority to invest the monies in the Water Works Fund ("WWF") until they are required for operations of the Board. Title 24 Article 75 Part 6 of the Colorado Revised Statutes which outlines the legal investments of public funds shall be followed in matters not specifically addressed in this document. Unspent bond proceeds shall be invested in accordance with Section 148 of the Internal Revenue Code of 1986, as described in a bond indenture.

### II. SCOPE

This investment policy ("Policy") replaces the policy adopted on May 9, <u>2018</u>August 26, 2015 and applies to all monetary assets of the WWF, including proceeds of bond sales and debt service accounts. Funds held by trustees or fiscal agents, such as employee retirement funds or escrow accounts, are excluded from these rules and shall be covered by separate policies.

Except for funds in certain restricted and special funds, the Board commingles its funds to maximize investment earnings and to increase efficiencies with regard to investment pricing, safekeeping and administration. Investment income will be allocated to the various funds based on their respective participation and in accordance with generally accepted accounting principles.

# III. INVESTMENT OBJECTIVES

The primary objectives of investment activities (in priority order) for the WWF portfolio shall be safety of principal, liquidity, and yield:

#### A. Safety

Safety of principal is the foremost objective of the investment program. Investments shall be undertaken in a manner that seeks to ensure the preservation of capital in the overall portfolio by mitigating credit risk and interest rate risk. Credit risk shall be minimized by restricting investments to those listed in this Policy and portfolio diversification. Interest rate risk shall be minimized by holding securities to maturity except as outlined in section C. below, timing maturities to coincide with large cash outflows and limiting the average maturity of the portfolio.

#### **B.** Liquidity

The investment portfolio shall remain sufficiently liquid to meet all operating requirements that may be reasonably anticipated. This is accomplished by structuring the portfolio so that securities mature concurrent with cash needs to meet anticipated demands. Simultaneously, the portfolio should consist largely of securities with active secondary or resale markets and contain investments that offer same-day liquidity.

#### C. Yield

The investment portfolio shall be designed with the objective of attaining a market rate of return, as specified in the investment procedures manual, throughout budgetary and economic cycles, taking into account the investment risk constraints and liquidity needs. Majority of the investments on the portfolio are limited to relatively low risk securities in anticipation of earning a fair return relative to the risk being assumed.

#### IV. STANDARDS OF CARE

#### A. Delegation of Authority

Authority for management of the portfolio is hereby delegated to the Chief Finance Officer (CFO), who may delegate day-to-day investment responsibilities to the Treasurer. The Chief Finance OfficerCFO or the Treasurer shall be responsible for all transactions undertaken and shall establish an investment procedures manual, consistent with this Policy. Such procedures shall include, but not necessarily be limited to, explicit delegation of authority to persons responsible for investment transactions. No person may engage in an investment transaction except as provided under the terms of this policy and the procedures established by the Chief Finance OfficerCFO. The Chief Finance Officer or the Treasurer shall maintain a list of financial institutions, gualified broker/dealers, intermediaries, money market funds, and security issuers with which Board employees may deal when investing WWF assets. The Chief Finance OfficerCFO may appoint an independent Advisor to advise on investment activities, management of portfolio, and developing or improving and implementing cash flow modeling. delegate management responsibility for any portion of the investment portfolio to an experienced external fixed income portfolio manager. The Chief Finance OfficerCFO or the Treasurer shall be responsible for administration of the contract.

#### **B.** Prudence

The standard of prudence to be used by Board employees involved in the investment process shall be that of the "prudent investor" standard applicable to a fiduciary and it shall be applied in the context of managing an overall portfolio. The standard states that il investments shall be made with the judgment and care, under circumstances then prevailing, which persons of prudence, discretion, and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the safety of their capital as well as the probable income to be derived. Employees acting in accordance with written procedures and exercising due diligence shall be relieved of personal responsibility for an individual security's credit risk or market price change, provided deviations

from expectations are reported in a timely fashion and appropriate action is taken to control adverse developments. The standard of care expected of any external manager of the investment portfolio or any securities lending agent shall be that of a prudent investor. Such expectations shall be defined by contract.

#### C. Ethics and Conflicts of Interest

Employees involved in the investment process shall refrain from personal business activity that could conflict with proper execution of the investment program, or which could impair their ability to make impartial investment decisions. Employees involved in the investment process shall disclose to the <u>Chief Finance OfficerCFO</u> any material financial interests in financial institutions that conduct business with the Board, and they shall further disclose any personal financial investment positions that could be related to the performance of the Board's portfolio. Employees involved in the investment process shall subordinate their personal investment transactions to those of the Board, particularly with regard to the timing of purchases and sales. Staff and employees involved in making investments <u>are should be</u> insured <u>under Denver Water's fidelity and crime coverage in</u> order to protect the public against possible malfeasance or defalcation.

### V. Authorized Brokers and Dealers

Brokers and dealers eligible for inclusion on the list of the financial institutions authorized to provide investment services to the Board shall be well-established dealers in treasury or agency securities. Preference will be given to firms listed as primary government securities dealers by the Federal Reserve Bank of New York. All brokers/dealers shall have minimum net capital of \$10 million and all non-primary broker/dealers shall have been in continuous operation for a minimum of 5 years. The investment procedures manual shall provide guidelines for broker/dealer selection and monitoring process.

# VI. Safekeeping and Custody

#### A. Delivery vs. Payment

All trades of marketable securities will be executed <u>on a by</u> delivery vs. payment (DVP) <u>basis</u> to ensure that securities are deposited in an eligible financial institution prior to the release of funds.

#### B. Safekeeping

To protect against potential fraud or embezzlement, <u>any transfer of funds</u> <u>related to investment transactions investments other than any money</u> market funds or investments linked to the depository account, shall require dual authorizations,. <u>All trades of individual securities shall</u> be evidenced by same day written receipts and be settled through an independent thirdparty custodian <u>selected by the Board</u>.

### C. Internal Controls

The <u>Chief Finance OfficerCFO</u> or the Treasurer shall establish a system of internal controls, which shall be documented in an investment procedures manual and shall be reviewed at least annually and updated if necessary. The controls shall be designed to prevent losses of public funds arising from fraud, employee error, misrepresentation by third parties, unanticipated changes in financial markets, and imprudent actions by Board employees.

#### VII. Permitted Investments

- U.S. Treasury obligations obligations in the form of bills, notes, bonds or certificates of indebtedness backed by the full faith and credit of the United States of America;
- U.S. government agency and instrumentality obligations obligations, participations or other instruments of any Federal agency, instrumentality or United States government-sponsored enterprise as described in CRS 24-75-601.1(1)(b) (an "Agency" or "Agencies"); subordinate debt of any issuer is not authorized;
- Commercial paper and corporate bonds any corporate or bank security that is denominated in United States dollars; subordinate debt of any issuer is not authorized; the commercial paper programs shall be at least \$1 billion in size as listed on Bloomberg and issued under Section 3(a)(3) of the 1933 Securities Act;
- Money market mutual funds- shares of beneficial interest issued by diversified management companies that are registered with the Securities and Exchange Commission under the Investment Company Act of 1940, subject to the investment restrictions of Rule 2a-7 and the total size of each portfolio shall be \$1 billion or more.
- Local government investment pools any interest in a local government investment pool organized under CRS 24-75-701;
- Certificates of deposit and other evidences of deposit issued by a nationally or state-chartered bank or a state or federal savings and loan association or by a state-licensed branch of a foreign bank that meet the requirements of the Public Deposit Protection Act;
- Negotiable certificates of deposit ("CD") that is denominated in United States dollars; has a maturity not exceeding three years from the date of trade settlement and is issued by a bank,
- Bankers' acceptances bills of exchange or time drafts that are drawn on and accepted by a commercial bank;
- Repurchase agreements collateralized with Treasury or Agency Securities only,

• Municipal bonds - General Obligation Bonds and Revenue Obligation Bonds of state or local governments.

#### VIII. Investment Parameters

#### A. Diversification

It is the policy of the Board to diversify its investment portfolios by maturity, issuer, or class of securities to control and mitigate the risk of loss. The risk mitigation strategies shall include:

- limiting investment in securities that <u>are not backed by the full faith and</u> <u>credit of the U.S. government have higher credit risks</u>,
- limiting investments to avoid overconcentration in securities from a specific issuer or business sector (excluding U.S. Treasury securities),
- investing in securities with varying maturities <u>based on the cash flow</u> requirements of the WWF, and
- investing a portion of the portfolio in readily available funds such as local government investment pools (LGIPs), money market funds or overnight repurchase agreements to ensure that appropriate liquidity is maintained in order to meet ongoing obligations.

#### B. Credit Quality

Credit criteria listed in this section refer to the credit rating at the time the security is purchased. Rating categories defined by nationally recognized statistical rating organizations ("NRSROs") shall include intermediate rating categories. For example, the second highest rating category ("AA") includes bonds rated AA+, AA and AA- for Standard & Poor's and Fitch, and Aa1, Aa2 and Aa3 for Moody's Investors Service.

All securities with the exception of US Treasury securities shall meet the following credit quality guidelines:

- U.S. government agency and instrumentality obligations shall be rated in one of the two highest rating categories by at least two NRSROs;
- Commercial paper shall carry at least two credit ratings from any NRSRO and both must be at least "A-1", "P1" or "F1";
- Corporate bonds shall be rated in one of the two highest categories by at least two NRSROs;
- Money market mutual funds shall have the highest ranking provided by at least one NRSRO<sub>1</sub>s;
- Local government investment pools shall have the highest ranking provided by at least one NRSROs;
- Certificates of deposit and other evidences of deposit shall be rated in one of the two highest categories by a NRSRO;
- Negotiable CDs must have either a) a long-term rating one of the two highest categories by at least two NRSROs, or b) short-term ratings of A-1 or the equivalent by two NRSROs,

- Bankers' acceptances shall be rated in one of the two highest categories by at least two NRSROs;
- Repurchase agreements may be executed only with institutions that have a long-term rating in one of the two highest categories by at least two NRSROs;
- Municipal bonds\_-shall be rated in one of the two highest rating categories (as described in the Credit Criteria section) by at least two NRSROs.

In the event that an investment originally purchased within policy guidelines is downgraded below the minimum rating level, the Treasurer will review the exposure of that security holding, report it to the Chief Finance OfficerCFO and recommend a sale or a hold, considering such factors as the reason for the downgrade, prognosis for recovery or further rating downgrades, and the market price of the security.

#### C. Maximum Maturities

When placing investments, staff shall select maturity dates that precede or coincide with cash needs as shown on the most current forecast for the next 12 months. After daily liquidity and projected needs for debt service, payroll, construction contract payments, and retirement plan funding have been provided for, funds may be invested for periods in excess of one year. However, no more than 25% of the portfolio shall be invested for periods in excess of three years and no less than 30% of the portfolio shall be held in US Treasury securities.

#### 1. Maximum Maturity - by Security (at time of purchase):

- U.S. Treasury obligations 5 years,
- U.S. government agency and instrumentality obligations 4 years,
- Commercial paper 270 days,
- Corporate bonds 3 years,
- Money market mutual funds n/a, funds may be redeemed daily
- Local government investment pools n/a, funds may be redeemed daily,
- Certificates of deposit and other evidences of deposit 180 days,
- Negotiable certificates of deposit 3 years,
- Bankers' acceptances 180 days,
- Repurchase agreements overnight only,
- Municipal bonds 5 years.

#### 2. Callable securities:

The percent of callable securities in the portfolio shall not exceed 15%.

Securities shall generally be held until maturity with the following exceptions:

- A security with declining credit ratings may be sold early to minimize loss of principal.
- A security swap would improve the quality, yield, or target duration in the portfolio.
- Liquidity needs of the portfolio require that the security be sold.

### D. Maximum Concentrations

Maximum concentration each Issuer - as a percentage of book value of the aggregate portfolio at time of purchase:

- U.S. Treasury obligations no limit,
- U.S. government agency and instrumentality obligations 15% of the portfolio,
- Commercial paper, corporate bonds and bankers' acceptances of any single issuer 5 % of the portfolio,
- Money market mutual funds 5% of the portfolio each fund company<u>for</u> floating net asset value funds and 10% of the portfolio for stable net asset value funds,
- Local government investment pools 5% of the portfolio each trust company,
- Certificates of deposit 10% of the portfolio,
- Repurchase agreements 25 % of the portfolio;
- Municipal bonds 5% of the portfolio.

Maximum concentration in aggregate - as a percentage of book value of the aggregate portfolio at time of purchase:

- U.S-. Treasury obligations no maximum; minimum of 30% of the portfolio,
- U.S. government agency and instrumentality obligations 50% of the portfolio,
- Commercial paper, corporate bonds, and bankers' acceptances 25% of the portfolio,
- Money market mutual funds 25 % of the portfolio <u>for floating net asset</u> value funds and 50% of the portfolio for stable net asset value funds,
- Local government investment pools 150% of the portfolio,
- Certificates of deposit 15% of the portfolio,
- Repurchase agreements 25 % of the portfolio,
- Municipal bonds 15% of the portfolio.

Due to fluctuations in the aggregate portfolio balance, maximum percentages for a particular issuer or investment type may be exceeded at a point in time subsequent to the purchase of a particular issuer or investment type. Securities need not be liquidated to realign the portfolio; however, consideration should be given to this matter when future purchases are made to ensure that appropriate diversification is maintained.

#### IX. Reporting Requirements

The Chief Finance OfficerCFO shall report the status of the WWF portfolio to the Board at least monthlsemi-annuallyy.

#### X. Policy Considerations

The <u>Chief Finance OfficerCFO</u> is responsible for the investment activities for all monetary assets of the WWF, including the development of operating guidelines to implement this policy.

The Policy shall be reviewed at least annually by the <u>Chief Finance OfficerCFO</u> <u>and/or her designee</u>. The Policy shall be presented to the Board for approval of any changes, but no less frequently than every <u>three\_five</u> years. If no changes are needed, the existing approved Policy will remain in effect until the Board approves the recommended update to the Policy.

# **DENVER BOARD OF WATER COMMISSIONERS**

Meeting Date: April 26, 2023

Board Item: II-B-1-b

# Adoption of the Resolution to Join the Colorado Statewide Investment Pool

□Action by Consent

⊠Individual Action

#### Purpose and Background:

The purpose of this Board item is to recommend the Board adopt the resolution to join the Colorado Statewide Investment Pool (CSIP), a local government investment pool (LGIP). Addition of another LGIP fund provides another short-term investment alternative for the portfolio consistent with the Water Works Fund (WWF) investment portfolio's investment objectives of safety, liquidity, and yield. Investment Policy for the WWF governs allowable investments, and a local government investment pool is one of the permitted investments.

Article 24-75-601.1. of the Colorado Revised Statutes (C.R.S.) outlines legal investments of public funds in Colorado, which comprise of a limited selection of highest-quality investment instruments. LGIP investments are limited to those instruments which all participating local governments may individually invest in by law. LGIPs provide professionally managed investment programs for Colorado's local governments, offering competitive yields at a low asset management cost, while providing daily liquidity. Adding another LGIP fund to the list of investments permitted in Denver Water portfolio will allow us to increase overall diversification and liquidity of the portfolio in response to operational needs.

There are three LGIPs available to Colorado public governments, and Denver Water currently invests in two of them. CSIP is a pooled investment fund formed in April 2017 under the laws of the State of Colorado in accordance with the provisions of the Colorado Revised Statutes for the exclusive benefit of local governments. The Colorado Revised Statutes require a Board-approved resolution to participate in the investment pool. Adoption of this resolution allows Denver Water to establish an account and invest when it deems it to be the best investment option.

CSIP currently offers two investment options: a fully liquid, variable rate option known as CSIP Liquid Portfolio, and fixed-rate, fixed-term investments through the CSIP Term Portfolio (maturity dates from 60 days to one year). Both options carry the highest credit ratings from Fitch Ratings. The investment advisor for the CSIP portfolios is PFM Asset Management LLC, a subsidiary of U.S. Bank National Association.

#### Recommendation:

Staff recommends that the Board adopt the resolution to join the Colorado Statewide Investment Pool.

#### Approvals

- ⊠ James S. Lochhead, CEO/Manager
- $\Box$  Brian D. Good, Chief Administrative Officer

□ Julie Anderson, Chief of Staff

- □ Richard B. Marsicek, Chief Water Resource Strategy Officer
- Jessica R. Brody, General Counsel
- Angela C. Bricmont, Chief Finance Officer
- □ Robert J. Mahoney, Chief Engineering Officer
- □ Thomas J. Roode, Chief Operations Officer

Our vision is to sustain vibrant communities that value water for future generations.





**Board Resolution** 

#001-2023

# TITLE: COLORADO STATEWIDE INVESTMENT POOL

ADOPTED AND APPROVED ON APRIL 26, 2023 BY THE CITY AND COUNTY OF DENVER ACTING BY AND THROUGH ITS BOARD OF WATER COMMISSIONERS

Craig S. Jones, Board President

James S. Lochhead, CEO/Manager

The Board of Water Commissioners finds that:

- A. Denver Water (Participant) desires to join with other local governments to pool funds for investment.
- B. Pursuant to Article 24, Part 7 of the Colorado Revised Statutes, any Local Government (as defined therein) may pool any moneys in its treasury, which are not immediately required to be disbursed, with the same such moneys in the treasury of any other Local Government to take advantage of short-term investments and maximize net interest earnings.
- C. The Colorado Statewide Investment Pool (Trust) is a statutory trust formed under the laws of the State of Colorado in accordance with the provisions of Parts 6 and 7, Article 24 and Articles 10.5 and 47 of Title 11 of the Colorado Revised Statutes regarding the investing, pooling for investment and protection of public funds.

Based on the foregoing findings, the Board:

- 1. Approves and adopts, and thereby joins as a Participant with other Local Governments pursuant to Title 24, Article 75, Part 7 of the Colorado Revised Statutes, that certain Indenture of Trust entitled the Colorado Statewide Investment Pool (CSIP) as amended from time to time, the terms of which are incorporated herein by this reference.
- Authorizes the Chief Finance Officer, in function, to be its representative empowered to invest funds of the Participant and to execute the Indenture of Trust and any other documents necessary to establish an account with the Trust. Invest funds in either the CSIP Liquid Portfolio or CSIP Term Portfolio.